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RUEHRL/AMEMBASSY BERLIN 0650  
RUEHTC/AMEMBASSY THE HAGUE 7322  
RUEHLA/AMCONSUL BARCELONA 3835  
RUEHMZ/AMCONSUL MUNICH 0800  
RUEHUNV/USMISSION UNVIE VIENNA 0119

C O N F I D E N T I A L SECTION 01 OF 03 MADRID 000186

SIPDIS

PASS TO MEGGEN WATT OF ISN/FM WMDT  
PASS TO ELAINE SAMSON AND STACIE ZERDECKI OF EUR/WE  
PASS TO CAROLINE BRAY AND MARK WITTROCK OF DHS

E.O. 12958: DECL: 02/19/2019  
TAGS: [PARM](#) [PREL](#) [PTER](#) [KGIC](#) [IAEA](#) [SP](#) [NL](#) [GM](#)  
SUBJECT: SPAIN ADDRESSES HOST OF GLOBAL INITIATIVE ISSUES

REF: A. SECSTATE 09099  
    B. 08 SECSTATE 657  
    C. 08 SECSTATE 1048  
    D. WATTS-CLIFTON EMAIL 02/12/09  
    E. 08 SECSTATE 132639

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Classified By: Acting DCM William Duncan for reasons 1.4 (b) and (d)

1. (U) This is an Action Request. Please see Paragraphs 4 and 5.

2. (C) SUMMARY. POLOFF met Carlos Torres, MFA Counselor for Nuclear Non-Proliferation and Disarmament, on February 13 to discuss REFTEL A demarche on the Global Initiative to Combat Nuclear Terrorism (GICNT). Torres provided a slew of documents, information, and materials that collectively leave no doubt that the GOS, in the aftermath of having hosted a GICNT table-top exercise (TTX), plenary meeting, and field training exercise (FTX) in 2008 (See REFTELS B and C), continues to take the GI forum very seriously and is committed to sharing its insights gained from the experience to help other GICNT Partners. Torres discuss an upcoming nuclear security speech that the GOS will give at the IAEA, the GOS delegation to the GICNT Workshop in Germany, and GOS preparation for the 2009 GICNT Plenary in The Hague. He also inquired about whether the GOS might be able to send observers to DOE-led USG exercises on combating nuclear terrorism. On February 19, Torres followed-up with a email providing the contact information for Spain's new National Coordinator for the Global Initiative Information Portal (GIIP). END SUMMARY.

//Spanish Presentation at IAEA Symposium in Vienna: March 29 - April 3 2009//

3. (C) Torres mentioned that he will be chairing a session at an upcoming IAEA Symposium on Nuclear Security. (COMMENT: More information on this symposium can be found at <http://www-pub.iaea.org/MTCD/Meetings/Announcements.asp?confID=36576> END COMMENT.) Torres's session on information sharing and collaborative approaches will take place on April 1 and will be entitled, "Towards Integrated National Systems to Prevent and Fight Nuclear And Radiologic Terrorism: The Multilateral Factor." The three GOS speakers will be Torres, Marceliano Gutierrez Rodriguez, who holds the rank of Principal Commissioner within the Spanish National Police (SNP), and Joaquin Coll Callau, a Lieutenant Colonel in Spain's paramilitary Civil Guard (GC). Spain's Ministry of Interior has oversight of both the SNP and GC. Tor

provided a draft copy (in English) of a one-page synopsis of the GOS presentation, which is provided below in its entirety:

BEGIN SYNOPSIS.

The potential for an attack involving nuclear or radiological materials is a major challenge facing the international community. Nuclear Terrorism is clearly an international threat, but its impact affects individual countries. Therefore, its radiological, economical and social consequences have to be managed mainly on a national basis. As a consequence of that to combat Nuclear Terrorism we need not only a global action, but also well funded, structured and organized national security systems. These integrated national systems have not only to be prepared to prevent and to give a rapid and effective response to a nuclear or radiological attack; they also have to integrate "the political, institutional, economical, social, and international factors. The international one, specially the multilateral one, has become crucial in the fight against nuclear terrorism.

This paper describes the recent Spanish institutional experience in fighting Nuclear and Radiological terrorism. This experience has been acquired in the framework of the Global Initiative to Combat Nuclear Terrorism during the preparation and implementation of both the plenary meeting and the international exercises that took place in Spain in 2000. It provides a useful political, institutional, and technical perspective to the international community.

The Spanish case is a good example of how a solid national system aimed at preventing and combating Terrorism can be improved and reinforced by integrating multilateral international activities within it. The analysis of this case includes a description of the activities, decisions and commitments to be made before starting the integration of the international factor within the national security system; the identification of actors, resources, and facilities; the organization and

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coordination of all the national institutions related to the problem, identifying their responsibilities and roles in the national system against nuclear terrorism; the planning and implementation of political and operational (practical exercises) national and international activities; and this study finally offers a set of conclusions and lessons learnt, which could be easily generalized for the benefit of the international community.

In conclusion, this multilateral experience gave the Spanish authorities the opportunity to dimension the threat and possible consequences linked to a radiological or nuclear attack, to improve the perception of the risk associated to nuclear terrorism, to develop a common (national) vision of the problem, to test national operational capabilities, and finally, to sketch out an integrated national plan to fight against nuclear terrorism. A training program included. At the same time Spain is making, through these multilateral international activities, an important contribution to the creation of a solid, multidisciplinary and practical network for international cooperation to provide the international community with the capacity to reduce the risk of a terrorist attack with nuclear and radiological materials. The challenge is now to keep up this momentum.

END SYNOPSIS.

//GOS Delegation to GICNT Model Guidelines Workshop in Garmisch, Germany April 20-22, 2009//

14. (C) Regarding the GICNT Nuclear Detection Architecture Model Guidelines Document follow-on workshop in Germany during April 20-22, 2009, Torres informed POLOFF that the exact composition of the GOS delegation is not yet finalized. However, he stated that he will attend and there will be "at least two more" who will join him. He agreed to provide the final delegation list at the end of February, following a GOS inter-ministerial meeting. From the list provided in REFTEL A, Torres identified three GICNT Model Guidelines Document workshops -- on Nuclear Detection Architecture, National Level Approach, or Structural Elements of a National Architecture -- that the GOS would be willing to moderate and indicated that the GOS would be agreeable to whichever one the USG recommends. Please advise Post on the USG preference for the GOS offer.

//GOS Preparations for GI Plenary Meeting in The Hague: June 16-17,

2009//

15. (C) The GOS hopes to contribute at the Plenary Meeting in three ways. As suggested in REFTEL D, POLOFF conveyed to Torres that the USG would appreciate if Spain would consider moderating an event at the Plenary. Torres responded that the GOS would likely be interested in presenting a version of its IAEA paper described in Paragraph 3 to the GICNT audience to share lessons learned. Second, Torres indicated that the GOS was preparing a DVD - in Spanish and English - based on the GI FTX that Spain hosted that it would like to hand out at the Plenary. He provided a draft copy of the DVD, which he suggested would be of particular interest to the FBI. He said that the GOS is interested in seeing whether the USG would be agreeable to having the DVD include some of the video footage taken from DOD representatives at the October 2008 FTX. If so, perhaps the USG could also provide a voice-over for some of that footage. Torres also suggested that the DVD may include a one-minute introduction by Deputy Foreign Minister Angel Lossada, and wondered if a senior USG official might consider doing something similar. Post will pouch a copy of the DVD to interested parties. Please advise Post on whether the Department, the FBI or the FBI would be available to contribute to Spain's video. Finally, Torres suggested that the GOS may be represented at the Plenary by Lossada, who before being promoted to his current post led GOS efforts to host last year's Plenary, and that the GOS hoped that Lossada would be able to make a speech at the event.

16. (C) Beyond the items outlined above, the GOS is also helping the GON prepare for the Plenary by supplying "administrative and technical information," which the GOS describes as "of a confidential nature." Among its contents are the names and contact information for the representatives of the GI Partners who attended the TTX, FTX and the Plenary meeting that Spain hosted in 2008. Torres shared with POLOFF a courtesy copy of the CD-ROM with this information (which he noted does include the contact information for Spanish security services involved in this issue, because 80 percent of them were in attendance at the FTX). He also provided a copy of the CD-ROM's accompanying cover letter (dated February 10) from the MFA DG for Strategic Affairs and Terrorism to the Dutch Ambassador to Spain, as a follow-up to the trilateral (Dutch, US, Russian) delegation he led to the MFA on January 20 to formally notify

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GOS that The Hague will host the 2009 Plenary (See REFTEL E). The cover letter affirms that

the GOS is firmly committed to combating nuclear and radiological terrorism and offers to the GONL Spanish insights gained from hosting G events last year.

//GOS Interest in Observing US Exercises//

17. (SBU) Torres mentioned he was aware that the DOE will be leading internal USG exercises on combating nuclear terrorism in 2009 and stated that the GOS would be interested in attending these exercises as observers. COMMENT: Based on POLOFF's subsequent discussions with Washington-based contacts, it appears Torres was referring to the EMPIR 09 exercise, to be held in Albany, NY in April. END COMMENT.

//New GOS National GIIP Coordinator for technical issues//

18. (SBU) Torres later copied POLOFF on a February 19 email in which he notified USG personnel that the GOS had designated a new POC as National Coordinator for the GIIP:

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Jefe de Area  
Secretariat of State for Security  
Ministry of Interior  
Tel: 34-91-537-16-90  
Fax: 34-91-537-19-87  
Email: abaranda@mir.es  
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